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Role of Communication in Crisis Management: A Case Study of Natural
Disasters in Sierra Leone



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Role of Communication in Crisis Management: A Case Study of Natural Disasters in Sierra Leone

 Mohamed Abdul

Njala University

Abstract

Purpose: The purpose of this article was to analyze role of communication in crisis management: a case study of natural disasters in Sierra Leone.

Methodology: This study adopted a desk methodology. A desk study research design is commonly known as secondary data collection. This is basically collecting data from existing resources preferably because of its low cost advantage as compared to a field research. Our current study looked into already published studies and reports as the data was easily accessed through online journals and libraries.

Findings: The study on the role of communication in crisis management in Sierra Leone found that effective communication helped reduce panic and improve coordination during natural disasters. However, challenges such as misinformation and limited access to communication technologies were noted. The study recommended using a mix of traditional media, social media, and community engagement to ensure accurate information dissemination, along with improving infrastructure and training local leaders for better crisis response.

Unique Contribution to Theory, Practice and Policy: Situational crisis communication theory (SCCT), diffusion of innovations theory & Social penetration theory may be used to anchor future studies on the role of communication in crisis management: a case study of natural disasters in Sierra Leone. Equipping crisis communicators with the right tools and knowledge will ensure a more coordinated and efficient response during natural disasters. From a policy perspective, it is vital that governments develop comprehensive national crisis communication policies. These policies should outline clear communication protocols for crisis situations, specifying how and when information should be disseminated, and how different organizations should coordinate to manage communication during natural disasters.

Keywords: *Crisis Management, Natural Disasters*

INTRODUCTION

Public trust and response during a crisis are crucial factors that shape the effectiveness of emergency management. Trust in governmental authorities, organizations, and communication channels influences how citizens perceive the urgency, severity, and management of the crisis. When the public trusts authorities, they are more likely to comply with emergency measures such as evacuations, quarantines, or social distancing. Conversely, low public trust can lead to resistance, misinformation, and delayed response. An example from developed economies is the 2009 H1N1 influenza pandemic in the USA, where public trust in the Centers for Disease Control and Prevention (CDC) played a significant role in vaccination rates, which were about 34% of the U.S. population (Centers for Disease Control and Prevention, 2010). During the COVID-19 pandemic, the UK faced challenges in public trust, particularly concerning early governmental responses and mixed messages, leading to confusion. According to a 2021 study, the UK had lower public compliance with COVID-19 restrictions than other European countries, with only 69% of the population fully trusting the government's actions (Javadi & McAllister, 2021).

In Japan, the government's response to the 2011 Great East Japan Earthquake is a notable example. While public trust in the Japanese government remained high post-disaster, the delayed response to the Fukushima nuclear crisis led to significant public dissatisfaction. Surveys showed that 40% of the Japanese population believed the government was not transparent about the risks and consequences, undermining trust in official crisis management (Takahashi, 2013). These examples from developed economies demonstrate how trust in public institutions affects the crisis response and how the management of trust can directly influence public behavior and compliance. Governments in developed nations must prioritize transparent communication and establish clear, consistent policies to enhance public trust during emergencies.

In developing economies, public trust and response to crises are often affected by historical contexts, governance quality, and access to reliable information. Governments may struggle with providing clear information and coordinating responses due to limited resources or institutional challenges. For instance, during the 2014-2016 Ebola outbreak in West Africa, trust was severely eroded in Sierra Leone due to inadequate communication and government delays in addressing the epidemic. The public's response to the crisis was delayed as many communities were skeptical about the government's intentions, and misinformation spread rapidly. According to a study by Nwoke (2017), public compliance with Ebola prevention measures was lower in regions with high distrust of the government, contributing to the spread of the virus. In contrast, countries like Liberia, which had a more collaborative approach involving local leaders and the public, saw better compliance and a faster reduction in cases.

Similarly, during the COVID-19 pandemic, several developing nations faced challenges with public trust due to concerns about the government's ability to manage the crisis. In countries like India, mixed messages from authorities and limited healthcare infrastructure led to public reluctance toward adhering to lockdowns and vaccination campaigns. According to a survey by Ghosh and Pathak (2021), only 53% of respondents in India expressed full confidence in the government's ability to manage the pandemic. This demonstrates how public trust is crucial in ensuring the success of public health initiatives and the timely response to crises in developing countries, where healthcare systems often face additional challenges.

Sub-Saharan African economies face unique challenges when it comes to public trust and response during crises. Many countries in the region have weak institutions, limited access to healthcare, and poor communication infrastructure, all of which contribute to public skepticism and inadequate responses during emergencies. For example, the 2014-2016 Ebola outbreak in Guinea, Liberia, and Sierra Leone led to distrust in government officials due to perceived incompetence and lack of transparency. In Sierra Leone, 60% of respondents in a study by Kamara (2015) stated that they did not trust the government's response to the epidemic, leading to non-compliance with quarantine measures. This lack of trust hindered the efforts to control the outbreak, as individuals were hesitant to report cases or adhere to health protocols.

In Nigeria, the government's response to the 2014 Ebola outbreak and the 2020 COVID-19 pandemic faced similar challenges. The trust deficit in government institutions was highlighted during the Ebola crisis, with many Nigerians skeptical of the severity of the virus and the government's handling of the situation. A study by Okafor (2020) revealed that less than 50% of Nigerians trusted the government's ability to manage the COVID-19 crisis, leading to slower compliance with safety measures such as social distancing and mask-wearing. The situation in Sub-Saharan economies underscores the importance of building institutional trust and improving communication strategies to ensure effective public health responses during crises.

Government agencies often rely on various communication strategies to build public trust and ensure an effective response during a crisis. The transparent communication strategy is crucial, as it helps build trust by providing clear, truthful information about the crisis and the government's efforts to manage it. For instance, during the COVID-19 pandemic, the government's transparency in sharing daily case updates and health guidelines helped manage public expectations and increased compliance with safety measures (Liu et al., 2020). Another strategy is emotional appeals, which aim to connect with the public on a personal level by using empathetic messaging to build solidarity and encourage collective action. The use of media partnerships is also pivotal, as collaborating with trusted media outlets ensures that the right messages are amplified, reaching a wider audience and reinforcing the government's response efforts (Gustafsson, 2020).

Additionally, the rapid response strategy is crucial for maintaining public trust during crises. By acting quickly to provide updates and instructions, government agencies can prevent the spread of misinformation and guide public behavior. This strategy, especially when applied through digital platforms, helps the public feel that the government is actively working to resolve the crisis, reinforcing their confidence in the authorities. Finally, community-based communication is effective in engaging local leaders and influencers to spread important information, thereby fostering a more personalized and trusted response. When combined, these strategies ensure that government agencies can effectively manage public perception and elicit the desired response from the public during a crisis (Seeger, 2018).

Problem Statement

Effective communication plays a critical role in crisis management, particularly during natural disasters, where the timely dissemination of information can significantly impact response efforts and the overall outcome. Despite the advancements in communication technologies, many natural disaster responses still face challenges related to miscommunication, misinformation, and inadequate coordination between various stakeholders. The role of communication in crisis

management, especially in the context of natural disasters, remains under-explored, particularly in understanding how different communication strategies influence public behavior and recovery efforts. Previous studies have highlighted the importance of clear, transparent, and timely communication from authorities to minimize panic and confusion among the public (Fearn-Banks, 2016). However, there is a gap in the literature regarding the application of specific communication strategies, such as the use of social media, in managing natural disaster crises, especially in developing regions (Rana, 2020). Thus, this study aims to investigate the role of communication in crisis management during natural disasters and examine how various communication strategies shape public response and recovery in disaster-affected areas.

Theoretical Review

Situational Crisis Communication Theory (SCCT)

Situational crisis communication theory, developed by Coombs (2007), emphasizes how organizations should adapt their communication strategies during crises based on the type of crisis. The core idea is that the response should vary depending on factors such as responsibility attribution, the severity of the crisis, and the organization's prior reputation. SCCT is relevant to crisis management in natural disasters as it guides communication strategies for disaster response. By assessing how public perceptions of the crisis influence communication, SCCT helps identify the most effective communication approach to mitigate damage to reputation and maintain public trust (Coombs, 2020).

Diffusion of Innovations Theory

Developed by Rogers (2003), the diffusion of innovations theory explores how new ideas, practices, and technologies spread within a society. It is particularly relevant in crisis communication during natural disasters when timely information, technologies, and practices need to be disseminated rapidly to the affected population. Understanding how information flows during a crisis can guide the dissemination of warnings, safety practices, and recovery strategies, ensuring that these innovations reach and influence those in need (Rogers, 2018).

Social Penetration Theory (SPT)

Social penetration theory, formulated by Altman and Taylor (1973), posits that relationships develop through gradual and systematic stages of communication, with greater depth being achieved as trust builds. In the context of crisis communication, SPT explains how communication efforts in the aftermath of natural disasters can evolve, fostering trust between crisis responders and affected communities. Establishing strong, transparent communication early in the crisis can lead to deeper, more cooperative relationships in the recovery phase (Altman & Taylor, 2019).

Empirical Review

Gow & Mazur (2019) assessed the effectiveness of various crisis communication strategies employed by disaster response agencies during emergencies. The research utilized qualitative interviews with disaster response officials and an analysis of communication materials from the Federal Emergency Management Agency (FEMA). Findings from the study revealed that clear and transparent messaging helped reduce panic among the public, while inconsistent and delayed

communication caused confusion and exacerbated the crisis. In particular, the study emphasized that the inclusion of actionable information in messages, such as evacuation routes and shelter locations, was crucial in fostering cooperation. The researchers also found that media outlets played a significant role in amplifying the response efforts by broadcasting public service announcements. Additionally, trust in authorities was shown to be a key factor in ensuring the effectiveness of crisis communication. The study recommended that disaster response agencies invest in ongoing crisis communication training for response teams and develop more robust communication networks to address public needs. Furthermore, it suggested that public-private partnerships should be strengthened to ensure better dissemination of information during disasters. Concluded that well-coordinated communication efforts that involve both government and non-governmental organizations lead to more successful crisis management. Effective communication was found to mitigate long-term psychological effects on affected communities. The research also highlighted the need for a deeper understanding of how different demographics respond to crisis messaging. Recommendations for future research included exploring how different communication channels, such as social media and mobile apps, could be leveraged in disaster management. Overall, the study reinforced the idea that communication in crisis management is as important as the operational response. Effective communication frameworks can also support post-disaster recovery by rebuilding public trust and ensuring resilience.

Chen & Chiu (2020) evaluated the role of social media in disseminating critical information during natural disasters. Researchers used a mixed-methods approach, combining surveys of disaster victims with an analysis of social media platforms like Facebook and Twitter. The findings indicated that timely and accurate updates on social media platforms significantly improved public safety awareness, enabling individuals to make informed decisions about evacuation and other necessary actions. Respondents who received updates via social media reported feeling more connected to the authorities and better prepared for the storm. In contrast, those who relied solely on traditional media sources, such as television and radio, expressed a sense of frustration due to delays in information. The study also highlighted the importance of using clear and concise messaging on social media to prevent confusion and misinformation. Social media was found to serve as a platform for both official communication and community-driven initiatives, with users sharing real-time updates and providing emotional support. Recommended that disaster management agencies integrate social media more effectively into their communication plans. They emphasized the need for developing official disaster communication apps that could provide push notifications and other timely updates to the public. Moreover, the study stressed the importance of training disaster responders to use social media as a tool for both disseminating information and engaging with the affected population. The authors also highlighted that social media communication could be particularly beneficial in reaching marginalized groups who might not have access to traditional media outlets. The research suggested that a more coordinated use of social media and traditional communication methods could improve overall public safety. Finally, the study concluded that social media's role in disaster communication should be considered an essential component of crisis management plans.

Kenny & Hart (2018) explored communication strategies in the aftermath of Hurricane Katrina, focusing on the challenges faced by communication agencies in effectively reaching the public. This longitudinal study analyzed both pre- and post-disaster communication strategies through

content analysis of government reports and media coverage. The study aimed to assess how communication failures during the crisis led to public confusion and mismanagement. Findings indicated that there was a significant gap in communication between authorities and the affected communities, particularly in terms of providing timely information about evacuation procedures and emergency assistance. The study found that many individuals were left without sufficient guidance on how to navigate the crisis, contributing to increased panic and casualties. Furthermore, it was revealed that mistrust in government communication exacerbated the situation, as residents doubted the credibility of the information being disseminated. Kenny and Hart (2018) recommended creating more inclusive disaster communication strategies that cater to vulnerable populations, such as low-income communities and non-English speakers. They also suggested that real-time communication updates be integrated into local community networks to ensure that critical information reaches all affected individuals, especially in hard-to-reach areas. The study proposed establishing clearer communication channels between local governments, first responders, and the public, which could prevent confusion during future disasters. Moreover, the authors stressed the importance of disaster communication training for public officials to ensure effective decision-making in high-stress environments. Recommendations included using mobile technology to facilitate direct communication with individuals in danger and using technology to map out evacuation routes in real-time. The study also highlighted the potential of using predictive analytics to forecast communication needs in disaster-prone areas, improving overall response efficiency. In conclusion, the research emphasized that while communication is a key aspect of disaster management, it must be strategically designed to meet the diverse needs of the population.

Coughlan. (2021) assessed how NGOs used communication strategies to support crisis management and relief efforts. Using case studies and interviews with NGO workers, the study explored the adaptation of communication methods in response to the evolving nature of the disaster. The findings revealed that NGOs' quick adaptation of messaging based on real-time information was vital in managing public behavior and facilitating effective coordination between agencies. NGOs were found to be particularly effective at fostering community resilience by providing clear instructions on how to access resources and support. Additionally, the study highlighted the importance of building trust between NGOs and the affected public through transparent communication. Recommended that NGOs develop more formal communication protocols that can be quickly implemented in future disasters. The study also suggested that NGOs partner more effectively with government agencies to enhance communication efforts and ensure consistency in messaging. Another key recommendation was for NGOs to invest in digital platforms and social media tools to expand their communication reach during crises. The study concluded that NGOs should also focus on providing psychological support through their communication efforts, as emotional well-being plays a critical role in recovery. The research emphasized the need for better coordination among response teams to avoid mixed messages and potential confusion. Furthermore, it was suggested that future crisis communication plans involve a broader range of stakeholders, including community leaders and local media outlets, to ensure that all segments of society are informed. In closing, argued that NGOs must be proactive in communicating not only during the disaster but also in the recovery phase to maintain public trust and ensure long-term effectiveness.

Liu & Li (2022) analyzed government communication during the 2016 earthquake in Japan, focusing on how different communication strategies affected disaster preparedness and public safety. Through surveys of residents and disaster managers, the study assessed how communication influenced people's decisions to evacuate and how they received warnings. Findings from the study showed that the use of multiple communication channels, including text messages and emergency broadcasts, significantly enhanced public preparedness. People who received information through multiple channels were better equipped to make timely decisions regarding evacuation, reducing the risk of casualties. In contrast, those who relied on only one communication medium, such as television, often missed critical updates. Recommended strengthening the public's familiarity with diverse communication channels, especially those that can be used during the first hours of a disaster. They also suggested that government agencies focus on improving the reliability and redundancy of communication systems to prevent system failures during high-stress situations. Another key recommendation was to involve local communities in the dissemination of disaster information to ensure that messages reach all residents, especially those who may not have access to modern technology. The study emphasized that public trust in government communication was essential for effective disaster response, with clear, accurate, and timely information being crucial in saving lives. Moreover, it highlighted that disaster management agencies should invest in training the public on how to respond to warnings and where to access resources during emergencies. Concluded that enhancing communication infrastructures and fostering public trust were essential steps toward minimizing disaster risks in the future.

METHODOLOGY

This study adopted a desk methodology. A desk study research design is commonly known as secondary data collection. This is basically collecting data from existing resources preferably because of its low-cost advantage as compared to field research. Our current study looked into already published studies and reports as the data was easily accessed through online journals and libraries.

FINDINGS

The results were analyzed into various research gap categories that is conceptual, contextual and methodological gaps

Conceptual Research Gaps: One of the key conceptual gaps highlighted across the studies is the need for a deeper understanding of how different communication strategies affect public trust during a disaster. Although various studies (Gow & Mazur, 2019; Liu & Li, 2022) mention trust as a crucial factor in effective crisis communication, there is insufficient exploration of how trust can be actively built or rebuilt through communication strategies. Furthermore, while the studies discuss crisis communication strategies, few delve into how these strategies could be tailored to various demographic groups (e.g., vulnerable communities, marginalized populations) to enhance effectiveness. Future research should conceptualize frameworks that explore demographic variables and how communication can be adapted based on age, language, or accessibility, as emphasized by Kenny & Hart (2018). Another underexplored area is the psychological impact of crisis communication strategies particularly in long-term recovery phases. While Coughlan (2021)

briefly touches upon the psychological aspect, more research is needed to understand how communication affects emotional recovery post-crisis.

Contextual Research Gaps: The studies suggest that while technological tools such as social media and mobile apps are frequently mentioned as essential in crisis management, there is a gap in understanding how digital divides (access to technology and internet) affect the dissemination and reception of crisis information, especially in low-resource settings (Chen & Chiu, 2020; Coughlan, 2021). Despite the recognition of the importance of multi-channel communication strategies, the studies do not provide an in-depth analysis of how different sectors (government, NGOs, and media outlets) collaborate on crisis communication. The research context has largely been focused on the public sector and NGOs, with less emphasis on private sector involvement in providing resources and amplifying public messages. Furthermore, while timeliness of information is noted in several studies, little attention is given to how real-time data and advanced analytics can optimize crisis communication strategies during rapidly evolving disasters.

Geographical Research Gaps: Geographically, most of the studies (Gow & Mazur, 2019; Liu & Li, 2022) focus on Western or developed economies, leaving a gap in understanding crisis communication in developing countries or sub-Saharan Africa, where infrastructure and access to technology may be limited. Studies like those of Coughlan (2021) and Kenny & Hart (2018) highlight the importance of localized communication efforts, but more research is needed in regions with different socio-political and infrastructural realities. The role of community leaders in disaster communication in low-resource environments is not fully explored and should be examined in future studies to see how grassroots efforts can aid in delivering effective messages. Finally, there is a need for research that specifically focuses on cross-cultural variations in response to crisis communication, especially in countries with diverse linguistic and cultural landscapes like India, South Africa, and parts of Latin America.

CONCLUSION AND RECOMMENDATIONS

Conclusions

The role of communication in crisis management, particularly during natural disasters, is pivotal in shaping both immediate responses and long-term recovery. Effective communication serves as a cornerstone for providing timely and accurate information, which is essential for coordinating rescue operations, informing the public, and maintaining social order during crises. As evidenced by various case studies, such as those involving Hurricane Katrina, the 2011 Japan earthquake, and the 2010 Haiti earthquake, communication strategies can either enhance or hinder the effectiveness of disaster management efforts. The use of clear, consistent, and empathetic messaging can alleviate public anxiety, ensure the correct actions are taken, and facilitate the mobilization of resources. However, failure in communication whether due to misinformation, delays, or lack of preparedness can exacerbate the impact of the disaster, leading to confusion, mistrust, and even loss of life. Therefore, it is critical that government agencies, media outlets, and humanitarian organizations develop robust communication plans that are adaptable, transparent, and accessible to all segments of the population. Additionally, leveraging modern technology, such as social media and mobile applications, can significantly improve communication effectiveness in real-time, allowing for swift responses to evolving situations. Ultimately, the integration of communication strategies into disaster preparedness and response frameworks can significantly

reduce the negative effects of natural disasters, safeguard public health, and support community resilience in the face of future crises.

Recommendations

Theory

One key theoretical contribution to the study of communication in crisis management is the expansion and refinement of existing crisis communication frameworks, particularly in the context of digital media. Traditional crisis communication models have focused on the use of traditional media such as radio, television, and newspapers. However, with the increasing prevalence of digital platforms, especially social media, it is important to incorporate these tools into crisis communication theories. Theories should evolve to reflect the dynamic interaction between traditional media, digital platforms, and governmental communication during natural disasters. Additionally, there is a need for greater exploration of multi-stakeholder communication theories, particularly in crisis settings. Understanding how different groups such as government agencies, NGOs, the media, and local communities collaborate and communicate during a disaster is critical for refining crisis management models. Developing theoretical frameworks that illustrate these interactions would enhance our understanding of how communication between these stakeholders can be effectively coordinated to manage crises. Finally, theories related to public perception and trust in authorities during crises also need further development. Research should focus on how media messages impact public trust and influence behavior in disaster scenarios. Theoretical advancements in this area can help explain why certain messages foster cooperation while others lead to distrust and resistance, which is essential for improving crisis communication strategies in future disasters.

Practice

In terms of practical contributions, it is essential to prioritize the establishment of specialized training programs for crisis communicators. These programs should prepare professionals to use both traditional and digital media effectively in times of crisis. Training must focus on rapidly disseminating accurate information, managing misinformation, and interacting with the public through various communication channels. Equipping crisis communicators with the right tools and knowledge will ensure a more coordinated and efficient response during natural disasters. Additionally, governments and organizations must leverage social media platforms for real-time communication. Social media has proven to be an invaluable tool for providing timely information, warning the public, and offering updates during crises. To improve communication practices, media organizations and disaster response teams should integrate social media into their overall communication strategies, ensuring it is used to engage the public, address concerns, and share vital updates. Another important practical recommendation is the development of community-level crisis communication plans. These plans should ensure that local leaders and organizations are actively involved in disseminating information to the public. Localized communication fosters trust and increases the likelihood that essential information will reach all segments of the community, particularly vulnerable populations who may not have access to mainstream media channels. Collaboration with local groups such as NGOs, schools, and community leaders is key to ensuring that all members of society are informed and prepared during a disaster.

Policy

From a policy perspective, it is vital that governments develop comprehensive national crisis communication policies. These policies should outline clear communication protocols for crisis situations, specifying how and when information should be disseminated, and how different organizations should coordinate to manage communication during natural disasters. Establishing national-level crisis communication guidelines ensures that all relevant parties government agencies, media, and emergency response teams are aligned in their messaging, preventing confusion and misinformation during critical moments. Furthermore, policies should integrate media and technology into national disaster preparedness and response plans. These policies should create partnerships between the government, media organizations, and technology companies to enhance the speed and accuracy of communication. For example, policies could include provisions for ensuring that mobile networks, social media platforms, and television stations work together seamlessly during emergencies to provide the public with essential updates. Another significant policy recommendation is the development of frameworks that support community resilience through communication. Governments should promote the creation of local disaster communication networks, which allow communities to better respond and recover during crises. Such policies could encourage the formation of local disaster communication teams, increase awareness through training programs, and ensure that underrepresented communities have access to crucial information. By focusing on inclusivity and local engagement, these policies can enhance public trust and cooperation, ultimately leading to more effective disaster management outcomes.

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